1	STATE OF MAINE
2	DEPARTMENT OF ENVIRONMENTAL PROTECTION
3	
4	IN RE PROPOSED SOLID WASTE LICENSE
5	AMENDMENT FOR JUNIPER RIDGE LANDFILL
6	
7	Public Meeting At The Cross Insurance Center
8	
9	MODERATOR: SUSANNE MILLER, DEP
LO	
l1	Reported by Robin J. Dostie, a Notary Public and
L2	court reporter in and for the State of Maine, on
L3	February 28, 2018, at the Cross Insurance Center, 515
L4	Maine Street, Bangor, Maine, commencing at 6:00 p.m.
L5	
L6	DEP STAFF IN ATTENDANCE:
L7	DAVID BURNS
18	VICTORIA ELEFTHERIOU
L9	KATHY TARBUCK
20	RUTH ANN BURKE
21	STEVE FARRAR
22	TIM MACMILLAN
23	
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1 TRANSCRIPT OF PROCEEDINGS

MS. MILLER: Hello, everybody. Can you all

3 hear me?

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AUDIENCE MEMBER: Just barely.

MS. MILLER: So welcome. My name is Susanne Miller. I'm going to be the moderator and

7 facilitator for this meeting. I'm from the Maine

8 Department of Environmental Protection. I'm the

9 Regional Director for the Eastern Maine Regional

10 Office, which is here in Bangor. So just bear with

11 | me a few minutes while I go through the purpose of

12 this meeting, the agenda, just some ground rules and

13 | introduce the rest of the staff we have here.

So to get started, the purpose of the meeting is to provide an overview of, and provide the opportunity for the public to comment on, the solid waste amendment application filed with the Department by the State of Maine Bureau of General Services, as owner of the Juniper Ridge Landfill, and NEWSME

20 Landfill Operations, LLC, as operator of the Juniper

21 Ridge Landfill.

The Bureau of General Services requests approval to remove the municipal solid waste, MSW, acceptance date of March 31, 2018 for the disposal of no more than 81,800 tons per year of in-state MSW at

the Juniper Ridge Landfill in Department license
number S-020700-WD-BC-A, Condition 10, as revised in
Board of Environmental Protection Order number
S-020700-WD-BG-Z. Sorry about all this. Condition
10 pertains to the existing landfill only and limits
the acceptance of non-bypass MSW at the Juniper Ridge
Landfill up to the March 31, 2018 date.

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So the agenda that we have planned for tonight is that following our opening remarks the applicant is going to present a 10 to 15 minute overview of the application and then we're going to have an opportunity to hear comments from you as the public, so we're going to call each person up one at a time who has comments. We're going to set a time limit for each speaker based on the number of speakers. We have quite a few listed here, so I think we're going to try to limit it to about three minutes per person; otherwise, we'll be here pretty late. Closing remarks will follow after we get the last speaker, so hopefully we'll be able to get everyone in, you know, within the time frame and everyone will have a chance to say what they would like to say.

So before we get started, I just want to go through some ground rules. We request that those who

wish to speak please sign up. So we had some -- we 1 2 still have some sign-up sheets in the back there. 3 The green ones are in opposition to, the pink ones are in support of. And do we have a color for the neither? I think there are white ones for the 5 neither in support or opposed to. Your comments 7 should be focused on the issues relating to the MSW amendment application. We would specifically welcome 8 comments on Maine Solid Waste Management Hierarchy in 9 relation to this application request and available 10 11 waste diversion options in Maine including cost 12 considerations. To assist you in commenting on this aspect of the application, we have provided a handout 13 14 that includes language relevant to this proceeding. The handout should also be back there and it will say 15 public meeting handout at the top and so I just want 16 to make sure for those of you who haven't seen it 17 18 that's what it looks like.

So we will only be receiving comments during this meeting. The meeting is not an opportunity for ongoing back and forth dialogue or cross-examination of others. Please be respectful and courteous when you provide your comments. The meeting audio is being recorded and transcribed. We request that you speak clearly into the microphone when you come up to

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the podium. Please begin by stating your name, where you live and if you're representing the interests of anyone other than yourself the name of the interest you are representing.

And with that, I just want to introduce the other Department staff we have here in attendance.

We have David Burns, our Director of the Bureau of Remediation and Waste Management. We've got Victoria Eleftheriou, the Director of the Division of Technical Services in the Bureau of Remediation and Waste Management to my right. And then Kathy Tarbuck is the Project Manager and Senior Environmental Engineer in the Division of Technical Services. We also have some other DEP staff including Ruth Ann Burke to my left. And we've also got Steve Farrar and Tim MacMillan in the back to help with anything you need with paperwork. Thanks.

And with that, I'd like to turn it over to the applicant to start their presentation.

AUDIENCE MEMBER: Good evening. My name is Mike Barden. I manage the state-owned Landfill Program for the State of Maine. I work in the agency called the Department of Economic and Community Development. That's where my position resides even though the landfill is actually owned by another

state agency called the Bureau of General Services,

So I'm here on behalf of the Bureau of General

Services as the owner of the Juniper Ridge Landfill

in Old Town.

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I think DEP has got a handout to give you a little bit of a sense for what this application is all about. We're essentially seeking an amendment to a license that was issued in December of 2013 by DEP that allowed us to take 81,000 approximately tons of unprocessed MSW to the Juniper Ridge Landfill and that was primarily a result of the closure of the Maine Energy incinerator in Biddeford that happened That facility that was about a 300,000 ton in 2012. per year incinerator and about 125,000 tons of that was in-state MSW primarily from Southern Maine towns. The remaining capacity was out-of-state waste. that 125,000 tons essentially had to find another home in 2012, so we applied to the DEP to accept that tonnage to Juniper Ridge. They gave us a license in 2013 for 81,000 tons so this -- essentially this application is requesting an extension -- an elimination actually of the date. That 2013 approval from DEP had a time limit on when JRL -- how long it could accept that 81,000 tons and that time limit expires March 31 of this year, so we're requesting an elimination of that time line to basically allow us to take the 81,800 tons into the existing landfill. This is not the expansion that was approved a few months ago that has yet to be constructed, so this is the existing landfill that probably has about four years left of capacity.

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The incineration capacity in the state with the closing of the Biddeford incinerator and now there is going to be some recent changes that are in the works for the PERC incinerator in Orrington that's basically going to reduce their incineration capacity from about 300,000 tons to 200,000 tons. in the course of 2012 to March 31 of this year when PERC is going to be doing some operational changes the incineration capacity of the State of Maine is decreased by about 45 percent. And we have one processing facility that is been licensed in Hampden. It's yet to be constructed. That's going to process about 145,000 tons at maximum. So we've got some tonnage in this state that has not been replaced by incinerators or processing facilities and that has to go somewhere and we're requesting that it go to JRL. So other than the removal of that March 31 date, there is no other changes that we're requesting to the existing amendment license that was granted back

in December of 2012.

And with that, I'm going to turn it over to Toni King at Casella and she'll talk a little bit about the hierarchy and the waste diversion efforts that the -- that Casella has undertaken since 2012 when we received approval to take this.

AUDIENCE MEMBER: (Toni King.) Good evening. I apologize, I'm battling a cold that's stealing my voice, but I'll give this a shot.

My name is Toni King and I'm a Regional
Engineer for Casella. As Mike indicated, there are
no technical issues with accepting MSW at the Juniper
Ridge Landfill, as the last 14 years of MSW bypass,
and more recently non-bypass MSW, have shown.

Moreover, we have found that acceptance of MSW at the
Juniper Ridge Landfill is beneficial to, and
preferred in, site operations. It is a valuable
bulking and grading material, and reduces generation
of landfill gas when compared to other wastes like
construction and demolition debris and CDD fines that
would need to be used were MSW not available.

I do want to briefly discuss how the continued acceptance of up to 81,800 tons per year of MSW is consistent with the Maine Solid Waste Management Hierarchy. The volume of MSW accepted at

Juniper Ridge has been reduced, recycled, composted, processed or incinerated to the maximum extent practicable, as demonstrated by our application, and illustrated in our annual submittals to Maine DEP pursuant to conditions of our existing permit. We will continue to demonstrate that each year while MSW is disposed at Juniper Ridge.

Conditions of our existing permit require that we show how much MSW has been diverted to other facilities since 2014, and how much non-bypass MSW has been disposed at Juniper Ridge. Each year, four to five times as much MSW handled by Casella in Maine is recycled or diverted to other facilities. That means, at the full 81,800 tons acceptance of non-bypass MSW, between about 330,000 and 400,000 tons of materials are recycled in our zero-sort program, removed at our transfer stations, delivered to Maine incinerators, or delivered to Maine municipal landfills.

We've made investments here in Maine in recycling facilities and created job opportunities in recycling and materials management. Through our zero-sort program, MSW recycling is available to every municipality, business, and citizen. Since the construction of our Lewiston MRF, that facility

through-put, as well as the participation of Maine residents, has increased steadily year-over-year. In fact, based on 2016 data, Casella handles nearly 40 percent of all MSW recycled in Maine. To further increase our customers' recycling efforts, we've recently partnered with Exeter Agri-Energy to provide bundled sustainable services, including food waste recycling.

Additionally, Casella has recently entered into agreements with both Fiberight and PERC to deliver significantly more tons of Maine MSW annually than was required under the 2013 license. These agreements, however, are contingent on receipt, on or before March 31, 2018, of DEP approval to continue to dispose of 81,800 tons of MSW annually until the capacity within the existing landfill footprint is exhausted. These agreements with Fiberight and PERC are consistent with, and promote the hierarchy, and will greatly enhance the financial viability of these facilities.

Finally, without continued disposal of up to 81,800 tons of Maine MSW at the Juniper Ridge
Landfill after March 31, this tonnage may be stranded, that is, without a practicable in-state recycling, processing or disposal alternative. Thank

1 you. 2 MS. MILLER: Okay. So I'm going to call --I have some of the names up here already. I'm going 3 to call a few from each sheet. When I call your 5 name, come on up and let us hear your comments. I'm going to -- like I said, we're going to try to keep 7 this to three minutes, so I'm trying to think of a non-rude way to sort of let you know that we've 8 9 gotten to that time, so maybe I'll just kind of tap on my wrist or something. Ruth Ann will nudge me and 10 11 let me know and I'll just kind of go like that 12 because we don't really want to cut you off. And then just a reminder too, if you -- I 13 14 may mispronounce your name and I apologize in 15 advance, so if you could just state your name and then, again, if you're affiliated with yourself or 16 with somebody else, just let us know, that would be 17 18 very helpful. 19 So I'll get started and the first person I 20 have listed is Linda Bryant. 21 AUDIENCE MEMBER: (Linda Bryant.) Pass. 22 Okay. Clarence Bryant. MS. MILLER: 23 AUDIENCE MEMBER: (Clarence Bryant.) I also 24 pass. 25 Okay. Wayne Boyd. MS. MILLER:

1 AUDIENCE MEMBER: Good evening. My name is 2 Wayne Boyd. I live in Holden. I am the General Manager for NEWSME Casella, which is responsible for 3 the operations at Juniper Ridge Landfill, and I'm 5 pleased to be here this evening in support of this applicant and this application. I might add that we 7 have a large group of cross -- a good cross-section 8 of supporters here this evening, but they're a little 9 shy to stand up to the mic, but I appreciate this time this evening and appreciate our supporters. 10 11 Thank you.

MS. MILLER: The next name I have is Craig

Stuart-Paul.

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AUDIENCE MEMBER: Good evening. I'm Craig
Stuart-Paul, CEO of Fiberight. I'm here on behalf of
Fiberight Coastal Resources of Maine who are
constructing the waste processing plant in Hampden.
I'm here in support of the petition for three
reasons; number one, we believe it advances the goals
of waste hierarchy in the State of Maine; number two,
we believe approval meets a critical need; and number
three, we think approval is just common sense.

So in regards to the waste hierarchy speaking on behalf of the contract we've entered into with Casella this brings us approximately 40,000 tons

of waste MSW per year. In addition to the 100,000 tons, we've signed up with local communities in the last year-and-a-half, this now takes our plant to full capacity. More importantly though, we had to design or plant to operate during the summer peak, which is very difficult in Maine. It's about a 25 percent seasonal adjustment and we can call on additional waste from Casella in the winter months so that we can keep our plant running at peak efficient operation. That was a very important part of the 11 contract that we signed with them.

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We note that to ourselves, and I'm sure Kurt will speak, the waste is prioritized into one of our plants before going to landfills, so it is absolutely consistent with the waste hierarchy. And we also note that ourselves and the MRC have entered into a contract with PERC to send waste to them during the period that our plant is in construction. We believe it meets a critical local need because while PERC is currently re-engineering its process to lower tonnage in a different design criteria and we are in construction with an anticipated opening date in the summertime waste needs somewhere to go. originally anticipated having a transfer operation to transfer down to Norridgewock, but the Town of

Hampden did not approve that, did not wish it, so 1 2 that means that infrastructure would have to be put 3 in place for small trash trucks to drive all the way down to Norridgewock. There is insufficient trash trucks and transfer infrastructure for that to 5 happen; therefore, there would be insufficient trucks 7 to collect the waste and/or dispose of it means waste 8 would go uncollected or undisposed. Having that local disposal is critical during these periods if 9 10 PERC is unavailable or if our plant is unconstructed. 11 And we've actually entered into a waste swap 12 agreement with Waste Management to allow efficient movement of vehicles, which is both cost-effective 13 14 and environmentally appropriate. 15 And then finally, the common sense approach is that landfill is a very important part of the 16 waste infrastructure. It takes a village to collect 17 18 and process waste and landfill is part of it, both ourselves and PERC have disposal and residues and we 19 need landfill availability. While we provide the 20

MS. MILLER: Okay. We'll do one more in support and then we'll switch over to some opposition

highest recovery, PERC is the second highest recovery

a landfill gives us the highest robustness and that's

Thank you.

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why we're in support.

1 comments. I have a Matt Adams.

2 AUDIENCE MEMBER: (Matt Adams.) I'll pass.

3 | Pass.

4 MS. MILLER: Okay. All right. Howard

5 | Mower.

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6 AUDIENCE MEMBER: (Howard Mower.) I pass.

MS. MILLER: Okay. Steve Emera.

AUDIENCE MEMBER: (Steve Emera.) I pass.

MS. MILLER: All right. Maybe that's a signal we should switch over to the opposition side, so we'll do that. The first person I have listed is John Banks.

AUDIENCE MEMBER: Thank you for the opportunity to speak tonight. My name is John Banks. I'm the Natural Resources Director for the Penobscot Indian Nation. Tonight I'm speaking here on my own behalf as well as the Penobscot Indian Nation, but I'm also speaking on behalf of the many fish and wildlife and insects and birds and fish and other critters that don't have a voice that are impacted by this decision tonight. So I do raise an opposition to this — to this amendment mainly for two reasons; one, I'm very concerned that the continued acceptance of untreated MSW at this facility will eventually have a very adverse negative impact on the ecology of

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the whole region. The dump sits right between two
 1
   major tributaries to the Penobscot River and
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    immediately upstream from the Penobscot Indian
   Reservation at Indian Island, so we're very concerned
   about the impacts of the ecology of this whole
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   region. The second reason I'm opposed to this
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   amendment is that I don't believe that it does
   comport with the intent of the hierarchy that was
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   recently put into statute by the Maine Legislature.
   So thank you for the opportunity to speak tonight.
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            MS. MILLER:
                         Thank you. Okay.
                                             I have
    listed Kevin Roche.
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                              Thank you.
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            AUDIENCE MEMBER:
                                           My name is
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   Kevin Roche and I serve as Manager for Ecomaine.
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    I've served in this role for the last 13 years and I
    thank you for the opportunity to speak on the subject
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            I'm here in opposition to the amendment.
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   matter.
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            For those of you who may not be familiar
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   with Ecomaine, we are a quasi-municipal non-profit
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   organization. We have 73 member communities and the
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   organization is covered by a 27 member board of
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   directors. We own and operate a recycling -- a
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   single-sort recycling facility, a waste energy
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facility, a landfill and we have initiated a new food

waste recovery program and some of the

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1 state-of-the-art educational outreach programs that 2 go along with supporting our initiatives.

Going right to the license -- the original license amendment, I think there are several statements that really point to the direction that this was a temporary measure. In fact, on Page 25 this limitation is appropriate to ensure that activities at JRL support and do not subvert the waste management hierarchy. To me, that is huge because I think we actually are going the opposite direction. The other thing that concerns me is the tonnage increases each year over the last four years. In 2004, 36,000 tons -- I'm sorry, 2014, 36,000 tons; then we jumped a year later 57,000 tons; the next year, 69,000 tons. We're going in the wrong direction when it comes to landfilling.

Interestingly, the Ecomaine Board of Directors is in a very similar space that you are in. We own and operate a landfill and we have the choice as to how quickly we fill that landfill. Our communities have decided to -- over the years have decided to take great measures to make sure that that landfill is available for future generations. We have capacity through 2044. We would not have that capacity if we didn't -- if we didn't experience a

little bit of pain to make sure that recyclable materials don't end up at the waste energy facility, to make sure that we remove as much food waste as possible, to make sure that we reduce the waste mass by 90 percent. We could make a whole lot of money if we simply landfilled all of our waste. That would be the a short-term very economically favorable way forward for us, but our member communities have really taken the steps necessary to reduce the amount of waste that ends up in the landfill, which is in South Portland, and is probably one of the few landfills across the country that still has capacity and future years of capacity so close to the most 14 densely populated area of Maine.

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And I'm going to skip because I know I have my three minutes. But in closing, denying the current application would simply mean that JRL would go back to the way it was operating before the 2013 license amendment. Almost five years have passed and very little has been done to improve waste diversion from that landfill. In fact, tonnage has increased over the years and that's a sign that we are going in the wrong direction. We ask you to make the bottom wrung of the waste hierarchy a little more painful so it doesn't became so easy to store waste in the State

of Maine.

If you are unable to deny this application outright then I would ask at the very least that you respectfully consider one of two options to reduce our dependency on landfills going forward. First, reduce the tonnage each year that you allow into this landfill perhaps by 15 percent per year so that over a period of years you're off the dependency of landfilling. If that's not an option then I would encourage you to work with the Legislature to place a fee on storing waste in our state. This waste will eventually come back to haunt us. Landfills are a forever proposition and we would have to manage those sites forever. We don't want our future generations responsible for managing our waste going forward.

Thank you for your time and consideration and I'd be happy to answer any questions if there are any.

MS. MILLER: Thank you. Okay. One more comment in opposition. I have Karen Spitfire.

AUDIENCE MEMBER: Hello. My name is Karen Spitfire. I live in Belfast and I'm representing myself. It's really hard to understand all of this gobbledegook. I don't understand all of it and it takes, you know, an engineering degree and a lot of

other things to understand it except that every time
Juniper Ridge wants something they get it and every
time it's always a lie that there is no solid waste
from out-of-state coming in. So I don't believe that
this is going to be followed and I think that what
the gentleman before -- the two gentlemen before me
said I'll say that again. Thank you.

MS. MILLER: Thank you. I'm going to switch back to commenters in support. TJ Troiano.

AUDIENCE MEMBER: Good evening. My name is TJ Troiano. I represent Troiano Waste Services.

We're a hauling company servicing Southern and Midcoast Maine. I'm speaking in support. I'd like to thank you for the time.

More than anything I guess I'm worried about stranded tonnage. It's real. Maybe there isn't any stranded tonnage, at that point JRL won't need to accept it, but if this -- I'm looking at if there is stranded tonnage what are we going to do with it. I'd rather have them have a permit and not receive the tonnage than put ourselves as a state up against the wall and not have a place for this waste to go. I do agree with the hierarchy and we as a company haul recyclables that are single-sort, OCC metals, we operate a transfer station as well and we're pulling

that material out of our flow before it goes up, but
we depend on JRL for some of our times we have
nowhere to go with or in times when other plants are
backed up.

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Then there is a second part, and I know it's a little odd here, but running trailer trucks up to the Bangor area and to Old Town also helps us get material from the state down to Massachusetts. You know, we haul a lot of the bark mulch back and logs and what not, so, you know, the trucks are coming up here, it's allowing to do a subsidized freight to get stuff out of the State of Maine as well. And you've got -- you've also got communities up north that need to get to the landfill because there isn't an incinerator that has capacity, you know, up north and you've got to worry about those guys as well. lucky in Southern Maine, we have an incinerator, but our company obviously is hauling in more than just Southern Maine, so. More than anything I'm in support of it and I just worry about the stranded tonnage over the few years. Thank you.

MS. MILLER: Thank you. Kurtis Brown.

AUDIENCE MEMBER: My name is Kurtis Brown.

I've worked for Casella for about five years. I'm

from Old Town. I'm in support and I believe it's a

very well run, clean and operated facility.

myself.

MS. MILLER: Thank you. Jason Forbes.

AUDIENCE MEMBER: Good evening. I'm Jason
Forbes. I live in Herman. I'm here to represent
Allen's Environmental Incorporated. We are a small
Maine owned environmental company. I know firsthand
how Casella runs their operation. I'm the guy in it
doing all of the environmental clean-up. There is
nobody in this room that has had more personal
exposure to everything coming out of that plant than

I can tell you first off we didn't think about the big picture. This was a permit that was put in in 2012 until this next coming month. It's already here. The numbers that I've heard are low going to the high. Well, the permit was for 81,000 tons. It didn't reach that yet. It started off at 31 and so on and so forth, so the numbers have actually been lower. Again, this is for the existing landfill. The landfill is going to expand. It's almost at capacity. This is just for the existing landfill. So the MSW that's going to come in is going to go into the facility that's already lined. I know -- the landfill is like a prison, nobody wants it in their backyard, but I can tell you firsthand

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   Casella's number one priority is safety of their crew
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   and environment. I am there on a weekly basis.
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   all of the preventative maintenance there. Any time
   there is a spill I am personally called in and I can
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   tell you nobody handles it with more integrity than
   Casella and more promptness than Casella and I
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   support it 100 percent.
                             Thank you.
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                         Thank you. Okay.
                                             I'm going to
            MS. MILLER:
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    switch back to opposition comments and I've got
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   Barbara Moore.
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            AUDIENCE MEMBER:
                              (Barbara Moore.)
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    if I could just defer my three minutes to the
   gentleman from Ecomaine to continue the points he was
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   unable to make.
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            MS. MILLER:
                         Sure.
            AUDIENCE MEMBER: (Kevin Roche.)
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                                               I swear
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   we've never met.
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                         (Laughter.)
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            AUDIENCE MEMBER: (Kevin Roche.) Have we?
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            AUDIENCE MEMBER: (Barbara Moore.)
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            AUDIENCE MEMBER: (Kevin Roche.) Just a
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    couple of things because I think it's important
   to understand. The efforts that take place when you
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   make landfilling a little bit more difficult and
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that's what I think is missing in our state. We --

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you know, we are surrounded by states that are taking better initiatives at landfill diversion than the State of Maine is and I don't want to become one of the mid-Western states that basically relies on landfills and these mountains of trash that is going to be left over. Again, as I said in my earlier remarks that's going to be a very expensive

proposition for future generations.

One of the partners that we've developed a relationship with is Exeter Agri-Energy. This year 5,000 tons of food waste from the Ecomaine facility will be delivered to Exeter Agri-Energy where it will be digested and utilized for energy generation, fertilizer and bedding for the animals. This program has put Exeter, Maine on the map. And I'm nationally speaking. There is no other program that has been as successful as the Exeter model and that is because we are looking for alternatives to land -- than landfilling food waste. And if landfilling is the cheapest option, it's very difficult to initiate these types of programs.

Another program that we're getting under way is the mining of our ash fill. A number of years ago we mined 40,000 tons of ferrous metals from the ash fill. You can't do that at a landfill. We went

through -- it was a four year project. We mined 40,000 tons of metals. To date since the opening of the waste energy facility we have recovered 100,000 tons of ferrous metal from the waste energy project. Starting later this year, we will we will billed and construct a facility that will recover non-ferrous because the first time around we only got the ferrous out. If we'd gone after the non-ferrous -- the technology wasn't there. The technology is there now to go after the non-ferrous and we will be constructing that project.

I'd also like to give you a real life example of the 2000 amendment. There is a community that I'm not going to mention in Southern Maine, okay, they have curbside solid waste. I am -- I can't believe that in 2018 they -- and they're surrounded by communities that have curbside solid waste and curbside recycling, that they do not have curbside recycling, which means all of those recyclables except those for the 10 percent that are delivered to a far away transfer station are collected with the solid waste and delivered probably to a landfill such as Old Town. So it goes 157 miles up from Southern Maine up to Central Maine and it's probably buried in one of these two landfills that

1 | you have up there probably never to be recovered.

2 | This is the result of bad policy. We need good

3 policy to make it a little more painful, as I

4 | mentioned before, to enable waste program or a proper

5 recovery program to be enabled and employed in our

6 communities and the only way that's going to make it

7 happen is if landfilling becomes a little less

8 desirable and it's up to good solid waste policy to

9 make that happen, so thank you very much.

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MS. MILLER: Thank you. Kathy Paul.

11 AUDIENCE MEMBER: Good evening. My name is

12 | Kathy Paul. I'm from Penobscot Nation and I

13 represent the interests of children in the children

14 of the future. I'm worried about my children because

15 what if there is a hole that leaks? What if there is

16 | something that goes wrong and when it goes -- expires

17 past the time that the liner is -- when the liner is

18 no good anymore. I'm concerned about that and then

19 | what happens to our beautiful river and the birds and

20 | everything? I really don't think we're taking a lot

21 of time to think about the future and why are we

22 taking everybody's trash. I just don't get it. I

23 | mean, I understand money, but what's it going to get

24 | you? It's not going to get you a longer life. It's

25 | going to get everything polluted. Thank you.

1 MS. MILLER: Thank you. Next I have Cheryl 2 Spencer.

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AUDIENCE MEMBER: Hello. My name is Cheryl Spencer and I live in Old Town. West Old Town. The dump is in my backyard/frontyard and we've dealt with it for many, many years. It's a very tiring experience to have it there and have to appear every time a new license or amendment is asked for. It's a long history of tales I'll say. When it first came to our community is was associated with the paper mill and it took only paper mill sludge. Then came the resolve that changed all of that. It was a construction and demolition debris landfill. Then we heard a story about how -- how they needed soft waste for construction, however they were receiving ash and they were receiving biosolids or sewerage sludge. These are soft materials. I would ask you that you not allow them to continue with this amendment. They've had five years to change. They gave up their incinerator and they were given sufficient time to change their practice. Those practices have not changed and I would ask that you end it now. Thank you.

MS. MILLER: Thank you. Okay. We're going to switch back to those in support of. I've got Jake

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AUDIENCE MEMBER: Hi. I'm Jake. I've worked for Casella for two months on the hill and in the gas treatment plant and I see how the operation is run. It's a clean, contained operation and I'm for it. Thank you.

MS. MILLER: Thank you. Victor Horton.

AUDIENCE MEMBER: Hi. Good evening. name is Victor Horton, Executive Director of Maine Resource Recovery Association. We're a statewide materials management trade association. membership based. We serve cities and towns as well as businesses across the state. Our mission is to foster professional solid waste management practices and to further the development of recycling and other forms of waste resource recovery. Many of our members use the MRC, Municipal Review Committee, to handle their solid waste and anticipate delivering tonnage to the Fiberight's Coastal Resource of Maine, CRM, Hampden Processing Facility. It is because of this plan that Maine Resource Recovery Association encourages the expansion of the Juniper Ridge Landfill license to accept unprocessed municipal solid waste for an additional one year period. We feel that it is important to keep this temporary

1 extension to one year. We recommend that a premium 2 be charged on this solid waste to support Maine's 3 Solid Waste Hierarchy by providing grants to help towns throughout the state with waste diversion and 5 recycling for an additional one year period. And I have copies if you'd like them. 7 MS. MILLER: Thank you. Amanda Willey. 8 AUDIENCE MEMBER: (Amanda Willey.) I'11 9 pass. 10 Okay. David. MS. MILLER: 11 AUDIENCE MEMBER: (David Willey.) I pass 12 too. 13 MS. MILLER: You pass too. Okay. Thank 14 Let's see. Kevin Howell. you. 15 AUDIENCE MEMBER: (Kevin Howell.) Thank you 16 for the opportunity to provide comments on the 17 Juniper Ridge Landfill amendment application to allow 18 the disposal of unprocessed MSW at JRL. 19 My name is Kevin Howell. I am representing 20 the Town of Carmel and I'm also one of the newest 21 board members for MRC, the Municipal Review 22 Committee. When I became town manager, one of my 23 first decisions was to recommend where Carmel's municipal solid waste would be sent after March 31, 24

2018. It was a responsibility I took seriously and I

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conducted my own research on MRC's plan to send MSW to the new processing and recycling facility in Hampden. What struck me immediately was how thorough the MRC's plan for this project and at the time same reached the goal of processed waste in our region affordably and into the future. With that in mind, Carmel is a proud joining member of the MRC. This organization is collectively solving our region's waste issues environmentally and economically.

Now, as a new MRC board member, I have the responsibility to represent Carmel and 114 other Maine communities who plan to send their MSW to CRM, Coastal Resource Management, to Fiberight in Hampden as soon as practicable. CRM processing facility provides the opportunity for all waste generators within Eastern and Central Maine communities to achieve a new level of diversion of MSW for conventional landfill disposal in accordance with the state solid waste hierarchy.

As you've heard, CRM/Fiberight and Pine Tree Waste, a subsidiary of Casella, have come to an agreement that PTW will deliver at least 40,000 tons per year of commercial MSW to the Hampden Processing Facility. This will help balance waste supply in our winter months when generated waste amounts are lower

and help ensure the financial success of the 1 2 facility. Joining members of the MRC will also 3 receive a share of revenue of the facility. In order to maximize the opportunity for success of the CRM 5 facility the MRC is supporting JRL amendment application. The CRM and PTW agreement is subject 7 and conditioned to the approval of this application. 8 Given the importance to the success of CRM -- of the CRM project to the 115 MRC member communities, I'm 9 respectfully requesting that the Department approve 10 11 the amendment application in a timely manner. To do 12 so will undoubtedly support the opportunity for CRM to succeed long-term. 13 Thank you. 14 Thank you. We're going to MS. MILLER: 15 switch back to comments in opposition. Ryan Parker. 16 AUDIENCE MEMBER: Good evening. My name is 17 Ryan Parker. I'm here representing the Natural 18 Resources Counsel of Maine. I really appreciate the 19 opportunity to speak in opposition to the application 20 in question. 21 When the state took ownership of JRL it was 22 intended that no MSW other than bypass would be 23 accepted and the amendment to accept 81,800 tons was 24 intended to be an emergency response to a sudden

closure of the waste-to-energy facility in Biddeford,

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not a permanent solution. The Maine Department of Environmental Protection itself pointed this out in a February 15 letter to the applicants.

NRCM agrees with many of the points and requests for information outlined in the Department's letter. Those requests can best be summed up by a single sentence in section four of the Department's request for additional information. Quote, it is unclear that there are no other outlets for the MSW, end quote. In addition to the Department, some Maine legislators have pointed out that the intent of state ownership of the landfill seems to have been at least partially forgotten. Additionally, there appears to be little, if any, evidence that attempts have been made to reduce the volume or find an alternative disposal method for MSW.

The Department specifically requests several types of information including, but not limited to, facts and figures providing a compelling argument or adequate evidence concerning existing disposal capacity in the state; facts and figures providing a compelling argument or adequate evidence concerning disposal capacity outside the state but within similar driving distance to JRL; scientifically based information for the claims about hydrogen sulfide

abatement; information about why MSW is a good
bulking agent for areas that have settled; and
information about what was done to alleviate these
and other problems prior to the temporary license
provision.

In addition to these and the other questions asked by the Department and issues raised by legislators during a briefing before, and subsequent letter from, some of those legislators, it is important to remember that, according to the State's Solid Waste Hierarchy, whether or not the MSW in question may be beneficial to the operations of the applicants is not, in and of itself, grounds for yet another extension with no hope or guarantee of efforts to reduce or realign this waste with the hierarchy.

NRCM and our 20,000 members and supporters, some of whom live in towns adjacent to or near, the Juniper Ridge Landfill, including Alton, Eddington, Glenburn, Milford, Old Town, Orono and Stillwater, have a strong interest in protecting the integrity of Maine's Solid Waste Hierarchy and its importance in licensing criteria. Active efforts to adhere to the hierarchy promote sustainable materials management and could lead to significant long-term advantages,

including financial and environmental savings, as well as slowing the fill of available landfill space.

An extension of acceptance of 81,800 tons of MSW to Juniper Ridge Landfill until landfill capacity is reached runs counter to 06-096 C.M.R. Chapter 400, the Solid Waste Management Rules: General Provision, particularly as it pertains to the solid waste hierarchy. Further, this application runs counter to the original intent of the landfill and the original amendment.

NRCM recommends the Department reject this application due to the substantial inadequacies highlighted in DEP's letter to the applicants. At the very least, we join you, and members of the Legislature, in seeking more information from the applicant to justify this seemingly unjustifiable application.

I also have copies. Thank you very much.

MS. MILLER: Thank you. Bill Lippincott.

AUDIENCE MEMBER: My name is Bill
Lippincott. I live in Hampden. I sent a letter to
DEP on January 22 and I'm just going to summarize a
few of my main points there. There are other things
I talk about in the letter, which I would like
considered, but I want to just focus on the main

points.

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The state purchased Juniper Ridge in 2004. 2 3 At that time, no unprocessed MSW was allowed consistent with state policy from 2004 to 2012. The reason to have a state-owned landfill is so the state 5 has the option of controlling what goes into that 7 landfill so that they can exclude waste such as 8 out-of-state waste and MSW. It doesn't fit in with state policy. And before the hierarchy was statutory 9 it was -- it was still a state policy. It is now the 10 11 law. This has been granted three major exceptions to 12 the same policy to exclude unprocessed MSW, but it doesn't appear that they made any serious effort to 13 find an alternative location for the 81,800 tons that 14 15 they want to go in at Juniper Ridge. I think they assume that they can continue to do this and they say 16 they're only going to do this for the capacity of the 17 18 present permitted landfill, but I suspect come the filling of that they will go for this again. 19 20

If the state wants to allow Casella to use Juniper Ridge for MSW, we're really providing a naturally low subsidy for landfilling MSW. And naturally low because they don't take into account the cost and difficulty of locating and developing a new landfill for the long-term environmental

consequences of landfilling. And I was in Augusta and I heard Mike Barden talk about the other alternatives, Carpenter Ridge and Dolby, and how difficult and expensive those alternatives would be. So at the point where we use up this landfill it's going to be a major problem to locate and a major expense to develop another landfill, so that's my main point. This goes against the hierarchy.

And just a couple of comments. I heard one speaker say that MSW is better than some other things they've put in the landfills as far as producing landfill gas and that really astonished me because MSW is a prime generator of methane. And I've heard Greg Stuart-Paul mention that it's essential to have this landfill because there is always going to be bypass and this is, you know, a great need and I can -- I can understand that need, but this request for 81,000 plus unprocessed MSW is not bypass, so this has nothing to do with that point.

And I'll just -- one more point. I've made other comments before DEP. My experiences with Casella's history at Pine Tree Landfill and they have a documented history and I've given that in my comments in the past of exceeding their predicted capacity. They fill things at a much faster rate

than they -- when they first apply for a certain capacity all of a sudden instead of 10 years they're running out of space in five and I see that pattern again here. So I thank you.

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MS. MILLER: Thank you. Okay. ED Spencer. AUDIENCE MEMBER: Hello. I'm Ed Spencer. Τ live in West Old Town within two miles of Juniper Some great comments in opposition. would be a gross violation of the waste hierarchy, which was not statutory in 2013 when we started this process. It's been five years. They should have figured out where it can go by now. I don't think that we can trust that they're going to stop when this landfill space is full and there may be more important things to put in there than some towns from Southern Maine's curbside waste. This stuff about MSW being some vital material for grading and bulking sludge, they signed a contract to operate that landfill when MSW was banned from it, so now all of a sudden this material is so important that it sounds like they can't do without it. I just wonder how they're going to manage without it. And I also heard Mr. Barden talk to the ENR Committee in the Legislature saying how it was going to cost these towns \$150 a ton to take it to PERC. That really

offends me. It's supposed to be the state as owner to be protecting our hierarchy and not speaking like cheerleader for Casella.

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I've learned through -- by the way, the letter asking questions from DEP to them on February 15 is excellent. And that's only when I learned that apparently there is 14 communities in Southern Maine that have disposal at JRL listed as their long-term destination for their curbside waste. How can that They only had, you know, until next month and be? you're signing long-term contracts that says, oh, yeah, it's going to go to Juniper Ridge. I think they're making promises that hopefully they can't There is other places to go. I know in Old Town when we looked at, you know, whether to go with Fiberight, stay with PERC, one of the options was to go to Haverhill, Mass, there is a waste energy plant there that is probably closer than Ecomaine is even to some of those towns.

Something I thought of when I saw an article about the -- I'm a logger so the Emerald Ash Borer is wiping out ash trees across the country and the communities in New Hampshire are a -- are under quarantine now, which is just across the line. So any time you have material coming from that extreme

Southern Maine to up in here it could serve as a vector, maybe not so much in MSW, but in any woody debris.

And I think also this Westbrook transfer station they're talking about we should be paying -- I hope you're paying strict attention to what's coming into that, okay, that it really is from these -- these Southern Maine communities and it's not like, oh, a couple of truck loads a week from Massachusetts where their Southbridge landfill is due to close by the end of this year, so that's going to be roughly half the volume coming into here. I think 3 or 400,000 tons is going to need some place to go so we should kind of keep our guard up on that.

I guess that's about it. I thank DEP for coming up here and putting this on and everybody showing up to speak and I once again urge you don't extend it. They've had five years. It's not going to be piling up in the streets of Biddeford, something will happen. And if you're one of those communities that has a long-term contract to bring that stuff up here, I would ask the attorney general to void that contract. That's not -- that's not right. And the state -- there should be some mechanism whereby the state controls what those

1 contracts are saying, so thanks again.

MS. MILLER: Thank you. Okay. We're going to switch back to comments in support. I've got Ben Breadmore.

AUDIENCE MEMBER: Thank you very much. My name is Benjamin Breadmore. I'm a resident of the Town of Holden and I have the honor of serving as the town manager for my community.

My community is one of 115 municipalities that are members of the Municipal Review Committee. Allowing for disposal of unprocessed municipal solid waste at the state-owned landfill of Juniper Ridge is in the best interests of those 115 communities, Holden included. Trash is an expensive item on every budget and is a cost that is never going away, but through partnership and continued efforts by both private and public sectors I believe we can do what's in the best interest of our citizens for the whole state. I hope you will consider supporting the approval of this application. Thank you.

MS. MILLER: Karen Fussell.

AUDIENCE MEMBER: Director Miller and others, thank you very much for the opportunity to provide comments tonight on the JRL amendment application to allow disposal of unprocessed MSW

beyond March 31.

My name is Karen Fussell. I'm the Finance
Director for the City of Brewer and I also serve as
Vice President of the Municipal Review Committee
Board of Directors.

Brewer is proud to have been in February of 2016 the first community to sign as a joining member as they commit to delivering its MSW to the new waste processing facility in Hampden. I'm here tonight on the behalf of the city to strongly encourage the DEP to approve this license application. The application before you seeks to extend a policy that succeeded in its goal of supporting the PERC facility and the State Solid Waste Hierarchy. It now stands to provide immediate and important support to the Coastal waste processing facility Hampden. While landfills represent the lowest rung on the solid waste hierarchy they nonetheless fill an important role in ensuring sound and stable waste disposal systems.

In this case, extension of the limited use of JRL will serve to support the development of the Coastal Hampden Waste Processing Facility and ensure its long-term diversion and processing success, which in turn will benefit the region and the state as a

1 whole with regard to the State's Solid Waste 2 Hierarchy goals. Approval of this license 3 application will also help to preserve significant benefits flow control provides to the economics of waste processing. The City of Brewer has long had in 5 place a flow control ordinance that directs where 7 waste generated within our borders shall be disposed. 8 Coastal's agreement with Pine Tree ensures that this important provision will be respected, however that 9 agreement is conditioned upon the approval of the 10 11 license amendment before you. For these important, I 12 urge I to approve this license application. you for your time. 13 14 Thank you. Vaughn Leach. MS. MILLER: 15 AUDIENCE MEMBER: (Vaughn Leach.) Thank you for the opportunity to speak on behalf of the permit 16 for Juniper Ridge's extension. I represent a five 17 18 member community down on the peninsula of Blue Hill/Surry Waste Committee, Chairman of the Board, 38 19 20 years in the solid waste industry as my own private business and now hauling demolition debris. 21

We've worked closely with the MRC throughout the process of getting Fiberight as our choice. We were, I think I can proudly say, the tipping scale on the tonnage to bring Fiberight into existence. And I

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1 | would encourage the DEP that there is many

- 2 communities out there, 114 I guess I'm hearing, which
- 3 | I don't think many people in this room are
- 4 pro-advocates for landfill. That's not what anyone
- 5 from our communities want, but we are looking at
- 6 | what's current and what is our situation right now
- 7 and I don't want to see stalled tonnage. I don't
- 8 | want them to see trans-loading and having to go to
- 9 Biddeford when we can do something in Juniper Ridge
- 10 and be way more economical. And I would encourage
- 11 | the DEP to seriously consider that there is affecting
- 12 | a wide, wide spread bunch of communities and we
- 13 appreciate your support in this. Thank you.
- 14 MS. MILLER: Thank you. Okay. We're going
- 15 | to switch back to comments in opposition. Susan
- 16 | Lauchlan.
- 17 | AUDIENCE MEMBER: My name is Susan Lauchlan.
- 18 | I'm from Waldo. And my comment is very brief. I ask
- 19 | you to deny the application amendment. The applicant
- 20 has had five years to find an alternative. They have
- 21 | not done so. Let's close this loophole and protect
- 22 the environment. Thank you.
- 23 MS. MILLER: Thank you. Sorry in advance,
- 24 | Meredith Bruskin.
- 25 AUDIENCE MEMBER: It's because I'm a nurse

practitioner you cannot read my writing.

I'm Meredith Bruskin. And I appreciate the chance to speak with you. My concern is the health and welfare of the communities surrounding this. And as the gentleman from Ecomaine talked about so clearly, we need to make it a little bit more difficult for all of us to rely on landfills. That's why it's on the bottom of the hierarchy. I heard that what the request is it's not for a year. One of the gentlemen in support said please approve this for one more year. I heard clearly this is elimination of any time line, so that's a wide open -- that's fill it up in four years, maybe three, and then go to the next extension.

I think honestly we all need to pay attention to our -- the health of our communities and our future generations and to start to cut back, so I don't want to see this as an open elimination of any time line. If you feel it needs to be used for a particular period of time be specific, be careful. Try to consider cutting back yearly 15 percent. I mean, nobody wants, what's it called, abandoned waste. We all know we've got lots of it, but we need to really be pushing all of our communities to do this in a different fashion. Nothing is slowing

down. We have way too much stuff, we know that.

And the Penobscot River -- the Penobscot river is right there and it is the life of our state. Certainly this part of our state, the life blood, so that too is of grave concern for me. So I would just caution, caution. It's a big question what to do with waste, but this is way open-ended.

As others have said, five years, I haven't heard anything about looking for alternatives. It was Casella themselves that closed PERC. I think there were some concern about regulations. So let's really look at what -- how we can keep control of this thing and think about the health and welfare of our people, our children and the land and the river. Thank you very much.

MS. MILLER: Thank you. Peter Crockett.

AUDIENCE MEMBER: Good evening. Peter

Crockett from Argyle, Maine. I am a neighbor of the

Juniper Ridge Landfill. I've sat here and I've

watched almost eight people that have spoken in favor

of this have economic ties, they're either

subcontractors or employees. This is a finite space

we're talking about and it seems to me from watching

these proceedings over a couple of years that Casella

is taking on the role of an addict because they want

to do what's fast and easy and makes them a lot of money and approving that would kind of make the DEP play the role of the enabler. And the gentleman from Southern Maine from Ecomaine spoke of the numbers gaining each year, which is in total opposition of what the state hierarchy, which is now law, should be created. They should be dropping off every year, you know, one less cigarette every day kind of thing.

I would like to ask you to look very, very closely about whether this application should be approved because they're just kicking the can down the road and one of these generations sooner or later, our children or our childrens' children, are going to pay a very dear price for us because it's cheap for us. Thank you for your time.

MS. MILLER: Thank you. Okay. We're going to go back to comments in support. Jeffrey Pelletier.

AUDIENCE MEMBER: Hello. My name is Jeffrey Pelletier and I've been a Casella employee for close to eight years now. I'm also a City of Old Town -- I also live in the City of Old Town. If you actually go about 200 feet from my house you can actually see the landfill, so. Working for Casella for roughly eight years I know how the operation is run. I'm

1 actively involved with compliance and monitoring of

2 | both Juniper Ridge and Pine Tree Landfill in Hampden.

- 3 | I know the people there. They're determined.
- 4 They're hard workers. They care about the city and
- 5 all of the community members that live there.

6 When I first started working at Casella I 7 never thought I'd ever work in the waste industry at 8 all and I came from a background of maintenance in aircraft and I've come to find Casella as my home. 9 And I hear a lot of people here dogging Casella for 10 11 not, you know, pushing towards recycling. Well, it 12 doesn't -- you don't have to look hard to see where Casella is recycling, you know. Every community or 13

14 most of the communities in the local area Casella is

doing their recycling, so it's not that Casella is

16 | not trying to recycle it's -- sometimes it takes more

17 than just Casella to recycle. Casella can't force

18 people to recycle. The waste is being generated by

19 everybody in the community.

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So what I'm concerned about is the stranded waste. I mean, growing up I remember growing up in the '80s and it doesn't seem like that long ago, but I'd go to the -- I'd go to the lake next to my house where we had a camp there and we couldn't even swim in the lake because we got like duckage and there was

1 pollution and everything else. What I'm worried 2 about is the stranded MSW or trash not getting 3 properly taken care of. I know at Juniper Ridge it is properly taken care of because I oversee a lot of 5 it. And I think this application is important to us because it's an avenue to have good waste disposal, 7 so if anything else it's an option, you know, without 8 this application it's not an option, so anyway. So 9 I'm in support of the application. Thank you. 10 MS. MILLER: Thank you. Ben Worcester. 11 AUDIENCE MEMBER: I'm Ben Worcester. I'm 12 from Southwest Harbor. I own and manage EMR Incorporated, which provides solid waste and bulky 13 waste services for MDI area communities. We do 14 15 operate in conformance with the hierarchy. provide a recycling center. We collect scrap metals. 16 We collect and deliver waste woods for biofuels. 17 Wе 18 also collect and deliver compostables to Juniper 19 Ridge, we collect construction debris and deliver that to Dolby and our MSW presently goes to Penobscot 20 21 Energy and in the future will go to Fiberight. It is 22 imperative for the communities that we serve that 23 there be a place that we can deliver MSW in the period -- especially in the period of time where 24 25 we're not delivering to PERC or to Fiberight and that

could be for several months and in -- we're building
up into our busy summer season and we need an
alternative where we can take this material. I am
very much in support of this amendment. Thank you.

MS. MILLER: Thank you. Jeff McBurnie.

AUDIENCE MEMBER: Thank you. Good evening. My name is Jeff McBurnie. I'm a resident of the Town of Holden and I'm also the Director of Permitting Regulatory Affairs for Casella Organics, which is a subsidiary of Casella Waste Systems. As such, we manage roughly almost approaching 300,000 tons of organic and mineral, industrial, municipal and agro-industrial byproducts. Ideally, we'd like to do 100 percent beneficial use, but ultimately we're getting just over 75 percent of those recycled materials.

Now, because of the fluidity of our business we depend heavily on multiple outlets for the managing of materials. Again, mostly we like to see them go to the land, but there are times due to either seasonality or other market conditions that we do need outlets such as an incinerator or landfill so that we know those materials are still properly managed until we can find a proper home for them.

Much as we need the fluidity and outlets, we also

1 need to have our outlets have that same sort of 2 flexibility so they can manage materials to their 3 best interest and, again, because it's a state-owned landfill so they can do this in an economical way and manage our tax dollars in the best way as possible. 5 So in essence I'm testifying in support of this 7 amendment both as an employee of Casella, but also as 8 a taxpayer, so thank you for your time. 9 MS. MILLER: Thank you. Okay. I don't know if this is Jim or Tim Dunning. 10 AUDIENCE MEMBER: 11 Good evening. It's Jim 12 Dunning. I'm an Orono resident. I live up in Veazie, local to this community, and I am a Casella 13 For the last decade or so I've worked for 14 employee. 15 Casella and I've worked with numerous municipalities throughout this region as well as schools, 16 17 institutions in the area, all at the effort of 18 expanding our diversion programs of solid waste into 19 our zero-sort recycling program. Our company is very 20 comitted to sustainability as evidenced by those 21 programs and the work that we put into them and I 22 just want to go on record and just demonstrate that 23 that we have a record in this community of helping advance recycling and diversion. Obviously I'm in 24 25 support of the amendment for the application.

is a need for this and we're here to help the local communities in any way that we can and I appreciate your time. Thank you.

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MS. MILLER: Thank you. John Leslie.

AUDIENCE MEMBER: Good evening. John Leslie. I am the Maine Division Manager for Casella Organics. I work with Jeff and we are owned by Casella Waste Systems. In Maine, we are, as Jeff indicated, we're -- we're recycling somewhere around 75 to 80 percent of all of the organic waste that we manage. We do rely upon Juniper Ridge as back up to those programs. It's very important. We run a compost facility in Unity, Maine and it takes in 40,000 tons a year of waste water sludge. It makes 80,000 yards of compost, which we sell not just in the State of Maine but all over New England. So it's a real successful program and having the landfill as a back-up to that is really important to our facility, so I'm in support of the amendment. Thank you.

MS. MILLER: Thank you. Switching back to comments in opposition. Mary Dolan.

AUDIENCE MEMBER: Good evening. Thank you for being here. My name is Mary Dolan. I'm a resident of Old Town. And I -- the previous speaker

1 in opposition to the amendment pointed out that many of the speakers for the amendment have financial 2 3 interests, either contractors with Casella or employees of Casella, and I think that's a little concerning. But in addition to that there are a 5 number of towns that have -- that were represented as 7 towns or groups of towns who have basically come here 8 and said we don't want this stuff, we don't want our municipal solid waste. Well, we in Old Town, we 9 10 don't want it either. And there has been such a long 11 history from the very beginning of Juniper Ridge 12 where the -- we were told no out of state waste, that's gone by the long since; no municipal solid 13 14 waste was explicitly excluded from the original 15 license. Now that's going to be thrown out. But getting back to this idea of these other 16 towns, towns shouldn't be pitted against other towns 17 18 to get rid of, what was the term somebody used, 19 stranded tonnage. I mean, stranded tonnage comes from -- and the responsibility in part lies with the 20 21 state Legislature that never addressed the idea of 22 having another landfill. Everything comes to Old 23 All these other towns that don't want their municipal solid waste, we don't want it either. 24 25 Thank you.

1 MS. MILLER: Thank you. Dawn Neptune Adams. 2 AUDIENCE MEMBER: (Speaking in native 3 language.) Hello. My name is Dawn Neptune Adams and I am Penobscot. I am here to speak for the river. 5 Water is life. (Speaking in native language.) all of the water is connected. What happens to the 7 water in our neighborhoods and our landfills happens 8 to water everywhere because it is all related and 9 connected. Now, I've heard that there is a million 10 gallons of leachate per year that is dumped into the 11 Penobscot River after treatment, but this treatment 12 consists of diluting it. The solution to pollution is dilution. They bring the river water in, they 13 14 dilute it until it gets to an acceptable level and 15 then they dump it right back into the river. landfill is located in between Pushaw Stream and 16 Birch Stream, which are the traditional hunting 17 18 grounds of the Penobscot people. We do not want our 19 sustenance fishing and hunting grounds polluted with any more of this trash. We've taken enough. 20 21 the river is to restore itself, herself, back to 22 health we need to cut down on this pollution. 23 thank you for your time and the solution to pollution is not dilution, it's no pollution. 24 25 MS. MILLER: Thank you. I have a neither

for nor against. Bob Duchesne.

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2 AUDIENCE MEMBER: And I'm probably the only 3 Yeah, I'm Bob Duchesne, a resident of Hudson. I'm about four miles away from the landfill. also on the Environmental National Resources 5 Committee for the Legislature, so I don't think it's 7 appropriate for me to tell you what to do. This is a 8 regulatory matter not a Legislative matter. I'm just actually here to add a little context to all of this. 9 10 The state doesn't have a waste management system. 11 What it's got is a marketplace that consists of 12 commercial entities, governmental agencies, quasi-governmental entities. Waste flows between all 13 14 these players and it always tends to flow towards the 15 cheapest option, which is something the Legislature has had to deal with for a long time trying to figure 16 out how to manage all of this when it's not actually 17 18 a system.

So as you've already heard, I think a lot of the anxieties about out-of-state waste that keeps coming up over and over, that is, in fact, what triggered a lot of the laws that were established back in the late '80s to try to not be a dumping ground for trash from outside of the state. That triggered a lot of the legislation that happened back

then, which forms the framework for the policy that's 1 2 The idea was we would create our own there now. state-owned landfill and then be able to control what 3 goes into it. We didn't ultimately actually do that. 5 When we finally got the landfill, we commercialized it for other reasons, other good policy reasons, so 7 we actually didn't follow our own strategy. So the point I want to make to you all is we actually 8 9 shifted strategies over the last decade, but no one has really said that out loud, so I thought I would 10 do that tonight. What has actually happened is we've 11 12 developed a different strategy over the last decade and it's -- we're basically using another blunt tool 13 14 to control flow or waste. We can't control where 15 waste goes. It's an article in commerce -interstate commerce, which we can't regulate 16 17 according to the supreme court, but what we can do is 18 regulate where it doesn't go and that's why this permit is in front of you right now and the judgement 19 In order to control waste flow you 20 you have to make. 21 get to make permitting choices about where waste 22 can't qo. 23 So we actually in the Legislature did strengthen the hierarchy. We made it a regulatory 24

standard, we beefed up the public benefits

1 determination, used that conditions and permits and hopefully we respect compliance with those 2 3 conditions, in particular I think you'll be weighing number 5, condition number 5 from the last permit that is being asked to be extended. I think we can 5 declare a partial victory. There is a lot less trash 7 crossing the border than there was a decade ago, 15 8 years ago. There still is more coming north than there is south. I think what's happened is a lot of 9 10 out of state waste is making one stop along the way 11 at the processing center. I favor processing centers 12 because there is no reason that something of value should go to a landfill if it's not processed along 13 14 I would always be a little concerned if some of that waste from out-of-state is displacing 15 in-state waste at these processing facilities and so 16 17 I would ask the Department to weigh that and take a 18 good look at some of this waste as it's being processed and whether it's displacing Maine waste. 19 20 think what really caught my eye was the assertion in 21 the application that we need municipal solid waste to 22 stabilize sludge. If there has been an increase in 23 sludge I think the Department would want to know why if that's part of the basis for this application. 24 25 So as I say, we actually changed course. We

used to control flow by directing where it was going to go, now we control flow by directing where it's not going to go and that's the decision you're going to have to make. Good luck. Thanks.

MS. MILLER: Thank you. Switching back to comments in support. Tracy Flagg.

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AUDIENCE MEMBER: I'd like to thank you for My name is Tracy Flagg. I work for your time. Casella up to Juniper Ridge. And unfortunately, we live in an instant gratification world. What is Juniper Ridge doing to help that? We're bringing people in to educate them. In the past two years with open house, field trips and bringing colleges in and opening up to the public we have educated over 2400 people just in the past two years and we are going to continue to do that. We encourage students to come up with creative ideas that will help recycle and we just want to have you take that into consideration that we do bring in all of the public that we can to educate them and teach them how we can reduce, so thank you for your time.

MS. MILLER: Thank you. Todd Brown.

AUDIENCE MEMBER: (Todd Brown.) I'll pass.

MS. MILLER: Brandon Badger.

AUDIENCE MEMBER: (Brandon Badger.) I'll

1 pass. 2 Cody Briggs. MS. MILLER: 3 AUDIENCE MEMBER: (Cody Briggs.) I'll also 4 pass. Austin Smith. 5 MS. MILLER: 6 AUDIENCE MEMBER: (Austin Smith.) I'll pass 7 too. 8 MS. MILLER: James Katsiaficas. 9 AUDIENCE MEMBER: Good evening. Katsiaficas with the law firm of Perkins Thompson. 10 11 I'm here speaking for the City of Old Town. 12 The City of Old Town has been an interested party in the previous Juniper Ridge Landfill permit 13 14 application, the amendment proceeding and the public benefit determination and have also been an 15 intervenor in the recent expansion proceeding. 16 In 17 all of these, as the host community, Old Town has 18 taken the position that it neither opposed or 19 objected to the application, but wanted to participate in order to protect the health, safety 20 and welfare of its residents. 21 22 However, the City of Old Town, also as a 23 municipal government, it is responsible under state

law to provide solid waste disposal services for the

domestic and commercial solid waste generated within

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1 its borders. So much of the discussion tonight is centered around the waste that comes from Southern 2 Maine from the old MRC facility, but the city's 3 current solid waste disposal agreement with Penobscot Energy Recovery Corporation, PERC, terminates March 5 31, 2018 and its new agreement with PERC begins that 7 next day. On March 31, 187 municipalities and 8 entities in Northern Maine that currently dispose of their solid waste through PERC will begin a new era, 9 10 some will be disposing of that solid waste through 11 the Municipal Review Committe/Fiberright facility 12 we've heard of, others through Ecomaine or Mid-Maine Waste Action Corporation, and others, like Old Town 13 will be disposing of their waste through PERC. 14 all of these changes, there well may be a need for 15 disposal capacity for Maine-generated MSW beyond 16 March 31, 2018 in order to ease these transitions in 17 18 Northern Maine, so it's not just for the Southern Maine trash and solid waste but also for municipal 19 solid waste generated in the Northern Maine area. 20

Therefore, as it did when BGS and NEWSME appealed DEP's permit amendment decision in 2014, the City of Old Town supports this application. There is a November 20, 2017 letter from City Manager William Mayo that's part of the application submitted by BGS

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1 and NEWSME. Again, the reason for the city's support is that loss of this MSW disposal capacity in the 2 existing permitted portion of JRL after March 31, 3 2018 could have negative impacts on the city's ability to provide statutorily mandated solid waste 5 disposal services and also could have negative 7 impacts on the city's ability to maintain its level 8 of recycling, again, given -- this is in light of the imminent changes in solid waste disposal options 9 10 available in Northern Maine. 11 I have a copy of the comments from the board for the members of the commission. 12 Thank you. Thank you. Andrew Bennett. 13 MS. MILLER: 14 AUDIENCE MEMBER: All right. Good evening. 15 Thanks for giving me the opportunity to speak here. My name is Andrew Bennett and I live in Bangor and I 16 operate the biological hydrogen sulfide removal 17 18 system and the gas collection control system up at the Juniper Ridge Landfill. This system was put in 19

Casella gave me an opportunity come back to Maine to live and work and with the reductions in industrial employment in the region it's unlikely that my family and I could ever move back to the region without this opportunity. And I'd add that

place to minimize sulfer dioxide pollution.

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when it comes to attracting the industries of the future and retaining existing employers it is very important for us to have a secure and affordable solid waste disposal solutions. And when people talk about putting pressure to force us to do other things with our solid waste, basically what they're talking about is if there is too much waste and not enough places to go then we're all bidding against each other and we're bidding with Southern Maine communities that have more money than we do and as other people have expressed it could cause a big problem.

And I'd like to add that I work at JRL every day and this is not your parents' landfill. It is a complicated system for securely disposing of solid waste and removing all of the liquids and gases from the waste and we don't have anything to hide and the system is a long-term solution. It's not going to leak, you know, in 30 years or 50 years, it's engineered to last indefinitely and keep that waste completely separated from the environment. There are systems in place even with underdrain monitoring that allows us to ensure that those systems are working as designed and we check that every quarter or monthly depending on which point we're checking. And all the

leachate is treated. It's all regulated by the DEP and the federal EPA. And I would add that many of my colleagues live next to the landfill with their families and have not experienced any significant nuisance from the landfill. I'm not going to say there is never any odor, but we make every effort to minimize the odor and whenever we know about it we're very proactive about trying to find the source and to eliminate it. And so I encourage you to approve this license amendment.

Oh, and one more comment. If you want to know what a landfill looks like in 30 or 50 years, if you go up to the Bangor forest there is the old Bangor dump and it's not radioactive and it's clean and I am not sure when it closed, but it doesn't create some disastrous long-term issues after the period where we are obligated to manage it. Well, actually we're actually obligated to manage it indefinitely if there is a problem, but assuming everything goes according to plan after a certain period of time we no longer have to operate it.

Okay. I guess you folks all know the rules anyways, so better than I do.

MS. MILLER: Thank you. Dana Wardwell.

AUDIENCE MEMBER: Good evening. My name is

1 Dana Wardwell and I'm the Public Works Director for 2 the City of Bangor and I speak in support of the 3 proposed license amendment.

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The city is a member of the Municipal Review Committee, so we are one of 115 Maine municipalities that will deliver our MSW to the Fiberight's facility in Hampden once it is fully up and running later this year. And when it does, we expect that this new level of recycling and processing of MSW in our region will benefit the state in regards to its solid waste hierarchy goals. During this transition period while the Coastal facility is still under development, an extension of the use of JRL will help the 115 Maine cities and towns, including Bangor, who 14 committed to send their MSW to the new recycling and processing facility.

I am respectfully requesting that the Department approve this amendment application. Thank you for your time and I do have a copy for you.

> Thank you. Greg Lounder. MS. MILLER:

AUDIENCE MEMBER: Regional Director Miller, DEP staff, good evening. I appreciate the opportunity to speak this evening. My name is Greg Lounder. I am the Executive Director for the Municipal Review Committee, a group of 115 Maine

municipalities that has made arrangements to transition our MSW processing system to the Fiberight/Coastal facility in Hampden.

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I speak this evening in support of the amendment application under your consideration. Α number of speakers from MRC communities have provided testimony earlier for detailed points in support of the amendment application and there is no use in my repeating their good work. The first point I want to make is, as have a number of other interested persons in this application already made this evening, the MRC has carefully monitored the regulatory framework and governing operation of JRL since state ownership and oversight began back in 2003. The MRC has always supported a regulatory framework to keep landfilling of MSW at JRL to practical minimum. On many occasions the MRC has had concerns in common with other interested persons on this topic, the topic being unprocessed MSW and the state-owned landfill.

The MRC's core beliefs on MSW landfilling have held strong since 2003. We believe that MSW should only be landfilling with JRL in cases where it serves to support the processing of MSW over the long-term. We believe that the landfilling of MSW should follow the state hierarchy. We believe a key

function of JRL in support of MSW processing is this availability to serve as a safety net for any MSW that cannot be processed for any reason including a processing facility transition. We believe this application is consistent with our core beliefs.

Finally, considering the current state of today's integrated solid waste management system it makes the strongest case to date that approval of an amendment of this nature is a prudent course of action. Our 115 towns, their residents and businesses and their respective solid waste service providers are down to the wire with regard to a once in a generation transition from one processing facility to another. The timely approval of this amendment application is critical to ensure a complete and successful transition is carried out and that the public health and safety risks that otherwise arise are avoided.

Therefore, I'll conclude by respectfully requesting that the Department approve the amendment application in a timely manner. Thank you for your time this evening.

MS. MILLER: Thank you. Dan Thornton.

AUDIENCE MEMBER: (Dan Thornton.) Thank you very much for the opportunity to speak tonight. I am

in support of the movement to take the deadline off
the restriction of the landfill. Most of my points
that I was planning on talking about have already
been addressed tonight, so I'm going to kind of wing
ti up here.

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I've listened to everybody and I applaud them for what they've done and what they've contributed to the waste problem in this state. However, I think it's going unnoticed of the successes that this area has taken to deal with, as our general public, to deal with the waste problem that we have. The MRC has made tremendous strides in a very short amount of time to deal with this problem, so we're headed in the right direction. We're not asking -- they're not asking for an endless supply or endless amount of trash disposal. people that are up here do have financial ties to the landfill in one way or another that are here supporting them, however you're going to see a couple other -- it's ironic that their competition is up here as well supporting what needs to happen and I think that proves that as a whole for this area we're all in it together. It's not about greed, it's not about business, it's about a problem and Casella is providing us a solution.

1 A different part, I applaud Ecomaine for 2 what they've done. We all follow Portland and what 3 they're doing and what they're doing together to make problems -- to give solutions to the problems. However, I'm from Milford and we're not an 5 economically rich town and we struggle. So I've 7 worked with the budget committee in Milford for our 8 tax base and -- very closely and we're disposing each 9 resident for a weekly expense is about 50 cents to 10 get rid of our rubbish. The food program in Portland 11 is about \$12 a week. My town cannot sustain \$12 a 12 week. We have 58 percent of our school on a backpack lunch program that has to send packed lunches home 13 with our students over the weekend and holidays so 14 15 they can eat so they can actually separate that It's an awful problem, but it's a reality. 16 waste. We are not Portland and we don't have happy money, 17 18 feel good money to give away. We cannot afford it. 19 And it's very ironic to me that the majority of people up here tonight speaking in opposition are 20 21 pretending that Casella is this big bad animal when 22 Casella is the company that's sponsoring the backpack 23 program for Milford. So it's near and dear to me. It's an important thing to me and it's hard to see 24 25 everybody up here so passionate and against the

landfill when they're providing a tremendous service to our area.

And my final point is I don't think there is a person in this room that has spent more time under water in the Penobscot than I have. I started swimming it in 1985. This will be my 34th summer under water in the river. This will be the 34th year that the river is cleaner and more pristine. If Juniper Ridge has done anything since they started working with Old Town they have proved that they are capable, they are ethical and they are financially responsible to handle this waste and I hope you take that into consideration and move forward with this. Thank you.

MS. MILLER: Thank you. Henry Lang.

AUDIENCE MEMBER: Good evening. Thank you for the opportunity to address you. My name is Henry Lang. I am the Plant Manager for the Penobscot Energy Recovery Company and I would like to come up and express our support for the Casella amendment. I certainly can't -- I don't see a point in reiterating all of the good things that Casella has done and has been said about Casella. What I think that we see is a -- the basic problem here is there is a waste management tool that's on the table and removal of

1 that tool will significantly impact or ability to
2 manage waste and I appreciate your time. Thank you
3 very much.

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MS. MILLER: Thank you. Chris Albert.

AUDIENCE MEMBER: (Chris Albert.) Well, I didn't write nothing down. I really wasn't going to speak, but after hearing some of the opposition I thought, well, why not. I can give a few facts about what I've seen in the short time that I've been employed with Casella at the landfill. One person said he was speaking for the critters and the birds and the deer. Any time you drive through that site you can count upwards of 20 deer any time hanging out at the landfill without any problem and they're surviving very well. Birds. We've got birds. birds hanging around our place that don't hang around Old Town because they like it. They really do. And you know what, I come from way up at the top of I've seen many Bald Eagles. Many. I've only Maine. seen one Golden Eagle ever and it happens to be at the landfill, you know, and that's -- that's quite a proud thing. So if the animals are happy with it, I can't see -- I can tell you what, we've got rodents that make your skin curl, and you're very welcome, we'll keep them for you. So --

MS. MILLER: Let's address the panel up here if you don't mind.

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AUDIENCE MEMBER: (Chris Albert.) Oh, yes, sorry. And as far as -- I consider myself to be very outdoorsy. I like canoeing, swimming around and doing a lot of those things and as far as pollution, pollution can take many forms. Many forms. If I didn't feel I was safe to work there, I wouldn't work there. I have a choice. And I do financially feel that I am, you know, part of it because it puts food on my table for my children, puts clothes on our backs, it gives me great benefit packages and I'm treated, you know, good, so I'm pretty excited and happy. What Dan Thornton said about what Casella puts back in the community is just the tip of the iceberg. I happen to be very fortunate I was a softball coach for my daughter's team, the ASA, and also a little league coach. I could not tell you the tremendous support that Casella gives to these programs in Old Town. Some of them would not be very successful if it weren't for Casella and a lot of these people opposing some of their grandchildren or children have played for these teams so they also have benefited in some ways.

If you put your canoe into the river and you

go down the river you will see multiple black pipes 1 2 coming from homes, shed, garages. 3 AUDIENCE MEMBER: That's a lie. AUDIENCE MEMBER: (Chris Albert.) 4 It might 5 be, but the black pipes don't lie. They don't lie. And they're draining something. It's a form of 7 pollution. 8 Let's focus in on -- sorry. MS. MILLER: 9 AUDIENCE MEMBER: (Chris Albert.) form of pollution either way, you know, so if, you 10 11 want, you to stomp on the big fish sometimes you've 12 got to catch a whole heard of little ones before you stomp on the big one but, I mean, they're there. 13 Anybody can see them, they're not hard to find. 14 So. 15 you know, I think that what Casella has done is 16 tremendous and I'm happy to be part of their family, 17 so thank you. 18 MS. MILLER: Thank you. Okay. Kevin Trits. 19

AUDIENCE MEMBER: Thank you. My name is

Kevin Trits and I'm with Maine Waste Processing. We have contracts -- commercial contracts with PERC, with MRC and Fiberight and with Casella. And first and foremost, I'm a processor. We process waste and waste energy faculties. We have organic faculties around the country and we also do a lot of recycling

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and it's very important from our perspective as
processors that we have a landfill that's very
integral part of the hierarchy and the integrated
system. That's the first reason that we need
something like that.

But to speak to this and to support this I think there is another reason that we really need to look at. Going across the country and looking at the recycling rates, we -- the recycling rate here is relatively low. And if we look at the amount of waste that we have, until we increase those recycling rates, put in organic composting facilities or put in organic programs to separate that we need places for solid waste and that's why I would support this amendment. Thank you.

MS. MILLER: Thank you. Irene Belanger.

AUDIENCE MEMBER: Good evening, ladies. I'm not a terribly good public speaker, so bear with me, please. I would like to kind of address more of the feel good thing about all of this. I represent the Towns of China and Palermo, Maine. We not too long ago in Palermo no longer had a place take their trash. We did a collaboration and they're now working with us and we do everything through our transfer station and I do like to talk about trash.

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1 I also represent the MRC, the Maine Review 2 Committee and the Maine Resource Recovery 3 Association, I'm on both of those boards. As I said, it's more of the feel good things about this. have such a great opportunity with Fiberight/Coastal 5 coming into the area. With their success not only 7 are they going to help the State of Maine, but I 8 believe that this whole process could ultimately help 9 all of New England and we know how much trash they have in the states south of us, so I would hope that 10 you folks could see a way to approve what has been 11 12 proposed. Thank you. Thank you. Steve, Tim, are 13 MS. MILLER: 14 there any more people that have signed in back there? 15 So I before I go on to any closing Okav. comments I just want to make sure that everyone who 16 17 is here who wanted to say something has had an 18 opportunity to do so. If you'd like to come up and 19 say something that's fine, I would just, you know, again, let us know what your name is, who you're 20 21 representing, if it's yourself or any other entity, 22 and let's just try to keep it, you know, to a 23 minimum. Thank you. I'll be brief. 24 AUDIENCE MEMBER: My name is

Jim Braley. I'm a resident of the Town of Alton and

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1 I'm just speaking on my own behalf. I know there is a lot of history through all of this, but my 2 understanding from this is there is some excess waste 3 or stranded waste and we need a place for it to go. And we don't live in utopia, we have trash, we have 5 things to deal with and by saying no to this it seems 7 like we've taken a tool, you know, thrown the tool away that is needed right now. And it seems we as a 8 society we've been moving forward and we're been 9 10 coming up with better ways to deal with this, but for 11 the time being this seems needed and I haven't -- I haven't heard of a solution to this stranded waste 12 and what's going to happen to this. 13 I've heard 14 people say send it out-of-state, but that seems a 15 little hypocritical because we're complaining that it's coming into our state, so that doesn't seem 16 ethical either. And, you know, to make it more 17 18 painful, you know, Mr. Fortin said it very well, but 19 the people I live around don't have a lot of extra money, so it's easy to say it's painful but life is 20 21 already painful and this just seems like a logical or a useful tool for the time being. And my 22 23 understanding of this is this isn't like for eternity, this is until the existing landfill is 24 25 filled to capacity and closed, so it's not a request

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1 for just forever to bring in MSW. So obviously, I
2 speak in support of it and hope that you approve the
3 application.

MS. MILLER: Thank you. Is there anybody else who would like to speak or provide comments?

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Then I will go ahead and make some Okav. closing remarks. First of all, I want to say thank you to everybody for coming and thank you for your input and you all did a great job sticking to the time limit, so I really appreciate that. I just want to mention that we will accept and consider all comments up until the licensing decision is issued. And although we will accept comments throughout the licensing process it's preferred if you can that we get some written comments on the application beforehand before the application is submitted and if you could do that within the next week or so say by like the 9th of March that would really help us in processing the application. However, to reiterate comments can be submitted any time up until a licensing decision is issued.

So next steps after this include consideration of comments, drafting a proposed licensing decision, availability of the draft license for comment by both the Department's website and an

email notification to interested persons and issuing of a final licensing decision. And just a reminder that information pertaining to the JRL application process can be obtained at the Department's website or by contacting staff directly and there is contact information at the bottom of the handout that we provided at the entranceway. Thank you very much. (Hearing concluded at 7:58 p.m.)

1	CERTIFICATE
2	I, Robin J. Dostie, a Court Reporter and
3	Notary Public within and for the State of Maine, do
4	hereby certify that the foregoing is a true and
5	accurate transcript of the proceedings as taken by me
6	by means of stenograph,
7	
8	and I have signed:
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13	Court Reporter/Notary Public
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15	My Commission Expires: February 6, 2019.
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17	DATED: March 16, 2018
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